



REPUBLIC OF THE PHILIPPINES

NATIONAL ECONOMIC AND DEVELOPMENT AUTHORITY



## Manila Bay Sustainable Development Master Plan

# MBSDMP Institutional Setup

via Zoom | 6 November 2020

# Topics

- Review of important findings: Situation Analysis
- What we need (Institution Requirements)
- Recommended Body/Proposed institutional set-up: The Manila Bay Development Commission (MBDC)
  - What it is/what it is not
  - Other options studied but not recommended
  - Mandates, Core functions, Basic structure
  - Transition Arrangement and Institutional Set-up: Steps
  - Institutional arrangements for planning, budgeting and M&E



## Situation Analysis:

# Current State of Manila Bay Governance (2018-2019)

1. **Sustaining** current good practices and gains **will be challenging**
2. **So much room for integration** of plans, programs and policies, and **for coordination** across government agencies (local and national) and among sectors
3. **Consistency** and **accessibility** of national guidelines, standards and technical assistance to NGAs, LGUs and private sector **need improvement**
4. Increasing the **capacity to respond** to changes in Manila Bay and surrounding areas **needs more priority attention**
5. **Legal, political, social and logistical constraints** to empowerment of LGUs and well-intentioned actors for undertaking effective strategies and tactics **need to be addressed**

# What we need (Institution Requirements)

An institutional structure:

- With the **capacity to promote synergy and integration** of all plans, policies, and programs, **and unity** of all stakeholders of Manila Bay Area
- With **command compliance** while **leverage existing strengths and opportunities** to all concerned agencies and LGUs
- With capacity to **mobilize various resources and multi-sector collaboration** within limited timeframes
- That is **agile and adaptive** – quick to respond adequately to changing contexts (less bureaucracy)
- That **can minimize constraining impacts** of political dynamics and changes in government
- That can **sustain the momentum** of the Manila Bay Task Force and the formulation of the MBSDMP

*This is consistent with emerging agreements from various stakeholder consultations →*

Emerging agreements from stakeholder consultations

- What we need is a body...
- That can ensure effective and expedient integration of plans, policies and programs to be made.
- Not to focus on Manila Bay Sustainable Development only but other competing priorities that duly require to be developed in areas... plans, the implementation in Manila Bay and its surrounding LGUs.
- That can engage and organize stakeholders to create synergy (that could be Adaptive and Aligned), and
- That can ensure compliance with existing laws, rules, technical standards and without duplicating efforts of other cities and towns.

# Recommended Body

## MANILA BAY DEVELOPMENT COMMISSION (MBDC)

*Preferred Institutional Set-up for a sustained and sustainable management of Manila Bay and its surrounding areas*

### What it is

- Primary agency for integration and oversight of implementation of plans, policies and programs of agencies and LGUs (*does not duplicate efforts of NGAs and LGUs*)
- Focus on Manila Bay only (*no competing priorities*)
- Under the Office of the President and headed by a Cabinet Secretary
- Created by law to ensure continued existence, stability and funding (*thus can withstand political dynamics and changes in government*)

### What it is not

- Not an implementing agency on matters pertaining to Manila Bay's sustainable development (*does not duplicate efforts of NGAs and LGUs*)
- Not an investment sourcing agency that will access, manage and allocate local and international funds for Manila Bay development projects

# Other options studied but do not meet most requirements

Options	Reasons for not recommending
Strengthen Existing MB Structures (i.e., MB Council, MB Coordinating Office)	<ul style="list-style-type: none"> <li>• Ability to respond may not be as fast as needed</li> <li>• Council may be dissolved by new administration</li> <li>• Competing priorities in DENR</li> </ul>
Create a Bureau in DENR or DWR	<ul style="list-style-type: none"> <li>• Ability to respond may not be as fast</li> <li>• Competing priorities in DENR</li> </ul>
Expand Laguna Lake Development Authority (LLDA) Coverage to include MB Development	<ul style="list-style-type: none"> <li>• Resistance from the LGUs, NGAs</li> <li>• Duplication of efforts with other NGAs</li> </ul>
Create a new Agency: MB Development Authority	<ul style="list-style-type: none"> <li>• Resistance from the LGUs, NGAs</li> <li>• Duplication of efforts with other NGAs</li> </ul>
Maintain MB Task Force as the institutional set up Strengthen the MB Development Council	<ul style="list-style-type: none"> <li>• May be dissolved by new administration</li> <li>• Competing priorities in DENR</li> </ul>

Options, Requirements, Pros, Cons →



## Mandates

1

Ensure integration, complementation, and consistency of all development plans and efforts in or that will be affecting Manila Bay.

2

Provide focused, integrated, science-based, agile, efficient, and timely response through relevant agencies and local government units in addressing pressing and emerging challenges and concerns in MBA.

3

Ensure stakeholder engagement and participation in the whole process towards building sustainability of efforts and investments.

4

Continuously monitor and evaluate results of efforts and interventions in or that is affecting Manila Bay and ensure that the MBSDMP is updated and enhanced as needed.

## Core Functions

### Integration

- Ensure integration of all MB-related development plans, policies and programs and align with the MBSDMP
- Coordinate with different national and local government agencies and the private sector

### Science-driven Improvement

- Recommend policies and provide technical inputs to law-making bodies
- Recommend measures and improvements to Manila Bay development plans, policies, programs in alignment with the MBSDMP
- Undertake or commission relevant research and studies including impact assessment to generate datasets and information as basis for policy formulation and program innovations

### Evidence-based Technology & Standards

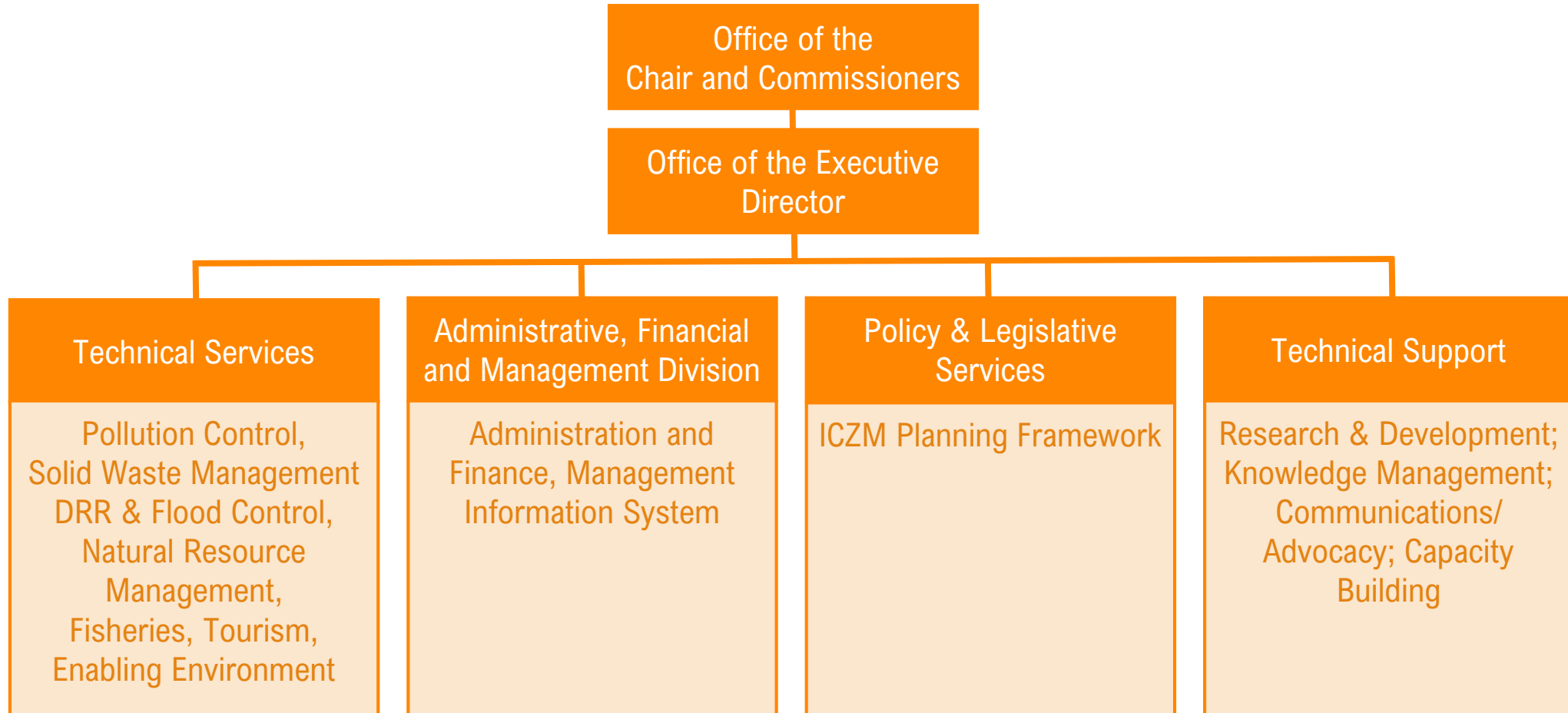
- Establish the use of Manila Bay Decision-Support System and other evidence-based framework for program design and implementation;
- Provide, make available, and be the repository of all Manila Bay-related information, reports, and reference materials to and for all stakeholders

### Stakeholders Management & Capacity Development

- Provide venues for continuing capacity and competency development of stakeholders on MB sustainable development related topics;
- Ensure the effective collaboration of various stakeholders in all efforts pertaining to Manila Bay sustainable development



# Basic Organizational Structure



# Transition Arrangements and Institutional Set-up

## Endorsement of MBSDMP

- DENR thru the MB Task Force passes a department resolution endorsing the MBSDMP to the President as the long-term sustainable development framework for MB (*Draft resolution available*)
- MBTF leads execution of MBSDMP Short-Term PAPs

2021

## Adoption of MBSDMP

- Issuance of EO adopting the MBSDMP as the development framework for MB and with DENR thru MBTF as lead agency in setting up the MBDC thru HB (*Draft EO available*)
- MBDC House Bill set as priority (*Draft Bill and Staffing Pattern of the Council available*)
- MBTF continues to lead execution of MBSDMP Short-Term PAPs

2022

## Creation of MBDC

- Manila Bay Development Commission (MBDC) – creation through a law
- MBTF continues to lead execution of MBSDMP Short-Term PAPs while supports establishment of and transition of responsibilities to MBDC

## MBDC

- MBDC commence execution of MBSDMP

2023

# Planning & Budgeting, and M&E (integration process)

		MBTF/MBDC	NGAs	LGUs
Year	Q1	<p>Monitor implementation of MB-related projects for current year</p> <p>Participate in the planning and priority setting of PLGUs and in the RDC review of NGA regional plans</p>	<p>Implement PAPs for current year</p> <p>Submit next years budget proposal Tier 1</p> <p>Provide input in the LGU planning for next year</p>	<p>Implement PAPs for current year</p> <p>Local planning and priority setting for next year</p>
	Q2	<p>Monitor implementation of MB-related projects for current year</p> <p>Participate in the planning and priority setting of PLGUs</p>	<p>Implement PAPs for current year</p> <p>Submit next years budget proposal Tier 2</p> <p>Provide input in the LGU planning for next years</p>	<p>Implement PAPs for current year</p> <p>Local planning and priority setting for next year</p>
	Q3	<p>Monitor implementation of MB-related projects for current year</p> <p>Participate in the agency planning and priority setting of NGAs</p>	<p>Implement PAPs for current year</p> <p>Agency planning and priority setting for year after next year including those from MBSDMP</p>	<p>Implement PAPs for current year</p> <p>Submit next years budget proposal</p> <p>Participate in NGA planning for year after next year</p>
	Q4	<p>Monitor implementation of MB-related projects for current year</p> <p>Participate in the agency planning and priority setting of NGAs</p>	<p>Implement PAPs for current year</p> <p>Agency planning and priority setting for year after next year including those from MBSDMP</p>	<p>Implement PAPs for current year</p> <p>Authorize next years budget</p> <p>Participate in NGA planning for year after next year</p>

**End of Slide**

# Emerging agreements from stakeholder consultations

What we need is a body...

- that can ensure effective and responsive integration of plans, policies and programs is needed;
- that is focused on Manila Bay's sustainable development only (no other competing priorities that delay response to development issues) – given the complexities in Manila Bay and its surrounding LGUs;
- that is simplifying and managing coordination between and among several and different kinds of stakeholders to create synergy (thus avoid duplication and delays), and
- that can command compliance while providing up-to-date technical standards and without duplicating efforts of other LGUS and NGAs.

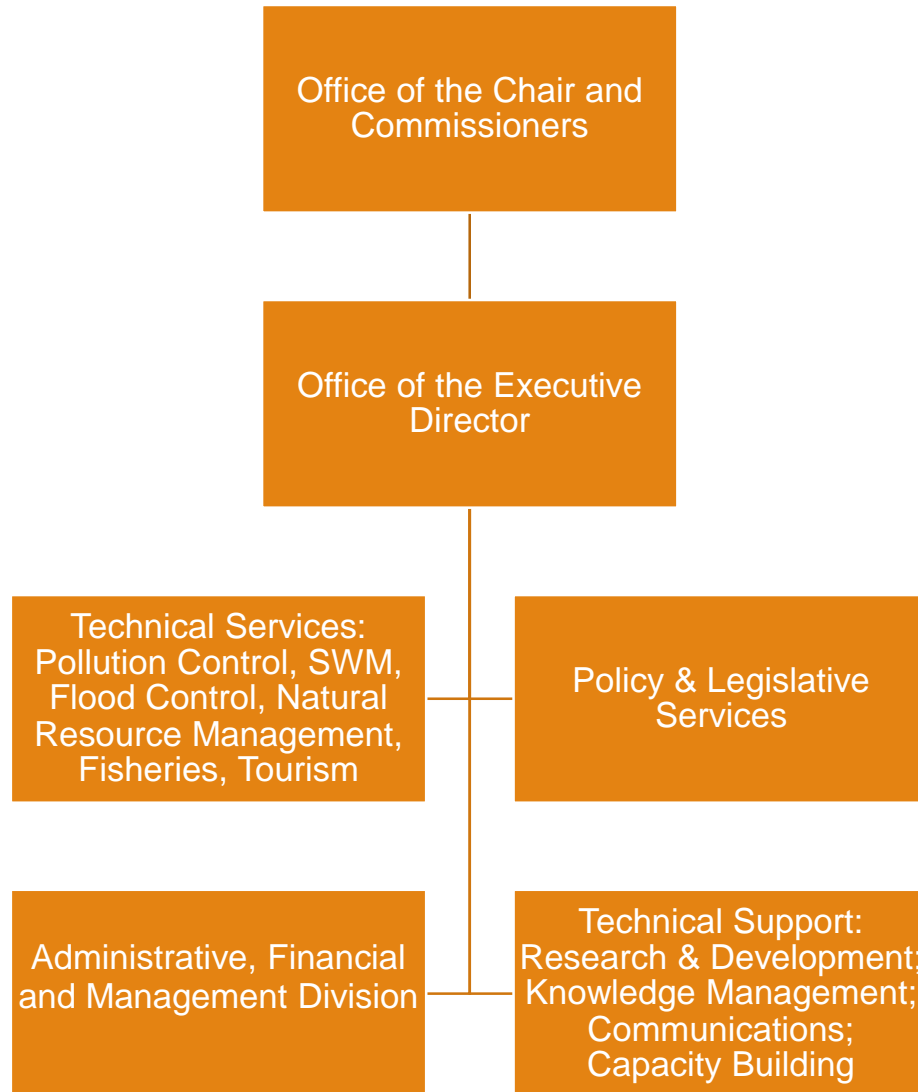
# Options generated from 2018 to 2020

	Requirements	Upside	Downside
<p>Strengthen Existing MB Structures: MB Council, MB Coordinating Office</p> <p>* MB Task Force not yet created</p>	<p>EO Required upon endorsements of DENR to the President</p>	<ul style="list-style-type: none"> <li>Maximize existing competencies and relationships with different stakeholders</li> <li>Formalize the authority to integrate efforts</li> </ul>	<ul style="list-style-type: none"> <li>Ability to respond may not be as fast</li> <li>Council may be dissolved by new administration</li> <li>Competing priorities in DENR</li> </ul>
<p>Create a Bureau in DENR</p> <p>* MB Task Force not yet created</p>	<p>Department Order to be approved by DBM</p>	<p>Maximize existing competencies and relationships with different stakeholders</p>	<ul style="list-style-type: none"> <li>Ability to respond may not be as fast</li> <li>Competing priorities in DENR</li> </ul>
<p>Expand LLDA Coverage to include MB Development</p> <p>* MB Task Force not yet created</p>	<p>Legislation required to change the mandates of LLDA</p>	<ul style="list-style-type: none"> <li>Ability to withstand political dynamics and changes in government</li> <li>Expansive powers and functions</li> <li>Can exact compliance</li> </ul>	<ul style="list-style-type: none"> <li>Resistance from the LGUs</li> <li>Duplication of efforts with other NGAs</li> </ul>

# Options generated from 2018 to 2020

	Requirements	Upside	Downside
Create a new Agency: MB Development Authority	<p>Legislation required;</p> <p>*Pending bill in Congress by Bataan Representative</p>	<ul style="list-style-type: none"> <li>• Expansive powers and functions</li> <li>• Ability to withstand political dynamics and changes in government</li> <li>• Can exact compliance</li> </ul>	<ul style="list-style-type: none"> <li>• Resistance from the LGUs, NGAs</li> <li>• Duplication of efforts with other NGAs</li> <li>• Long process for legislation</li> </ul>
Create a new Agency: MB Development Commission	<p>Legislation required; MBSD Insti set up must be endorsed by DENR to the President as a priority legislation; formal adoption of the MBSDMP as devt framework</p>	<ul style="list-style-type: none"> <li>• Powers limited to integration and alignment of policies and programs</li> <li>• Ability to withstand political dynamics and changes in government</li> <li>• Can exact compliance</li> <li>• Agile and responsive</li> </ul>	<ul style="list-style-type: none"> <li>• Long process for legislation</li> <li>• Will need a sponsor in the House of Congress and Senate</li> </ul>

# Basic Organizational Structure



Created through the passage of a law. Under the Office of the President for administrative purposes, is headed by a chairperson and four commissioners, each having a term of office of four years.

The Commission En Banc acts as a collegial body in formulating plans, policies and strategies relating to Manila Bay and the operation of MBDC.

Technical Services groups are aligned with the Measures identified by the MBSDMP. They focus on plan and program integration, monitoring and evaluation of implementation, technical advice, among others

Technical Support groups fulfill important key result areas to support Technical and Legal services

Policy & Legislative Services provide policy analysis and recommendations; ensures alignment and consistency in policies created by different major bodies, and provide legal advice to law-making bodies



## Alternative Structure 2: Attached Agency

### Features

- Under the DENR or the proposed DWR
- Headed by the Secretary of the Department as Chairperson
- Technical and human resources may be coming from the mother agency

### Considerations

- Not the same political power as a fully independent agency with implied power from the Office of the President
- May not address the needed features of an integrating, oversight body that is agile and responsive to the changing contexts and challenges
- Will require congressional approval